



A.N.A.C.

Autorità Nazionale Anticorruzione



***PROMOTING INTEGRITY IN THE PUBLIC PROCUREMENT  
OF LARGE INFRASTRUCTURE PROJECTS AND MAJOR EVENTS.  
MONITORING PUBLIC PROCUREMENT IN EXPO MILANO 2015***

**Tuesday, March 31<sup>st</sup>, 2015**

**Presidency of the Council of Ministers**

**Background**

With the Law Decree No. 90/2014, converted with modification by the Law No. 114 August, 11<sup>th</sup>, 2014, functions of supervision and guarantee of the fairness and transparency of the procurement procedures related to the implementation of the EXPO Milan 2015, due to open next May, were given to the President of A.N.A.C. (*Autorità Nazionale Anticorruzione* – National Anticorruption Authority of Italy).

In October 2014, A.N.A.C. and the Organization for Economic Co-operation and Development (OECD) signed a memorandum of understanding (MoU) referred in particular to the supervision and monitoring of EXPO Milan 2015 tender procedures.

The MoU aims at putting both organisations' anti-corruption experiences into practice, in order to ensure the transparency, propriety, effectiveness and efficiency of the public procurement procedures relating to staging EXPO Milan 2015.

Lessons learned from the OECD work with countries show that a sound procurement system involves: procurement rules and procedures that are simple, clear and ensure access to procurement opportunities; effective institutions to conduct procurement procedures and conclude, manage and monitor public contracts; appropriate electronic tools; suitable and trained human resources to plan and carry out procurements; competent contract management.

The preservation of adequate contract management, monitoring and control in public procurement is especially important in large infrastructure projects and in major events where the need to obey to a given opening date, like the case of the EXPO, the Olympic Games or the Football World Cup, associated with deficient planning or construction delays, might undermine the transparency and accountability of the procurement process.

This workshop aims at bringing different experiences from across the world in good practices of monitoring and control of large infrastructure projects that can be of use for promoting integrity and preventing corruption in the public procurement.

**For information about the contents of this workshop, please contact:**

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**Tuesday, March 31<sup>st</sup> , 2015**

**9:00 – 09:45 Registration**

**09:45 – 10:00 Welcoming Remarks and Opening Address**

- Raffaele Cantone, President of A.N.AC.

**10:00 – 11:15 Session 1: Institutional cooperation and “collaborative control and supervision”**

In order to prevent and contrast corruption and illegality in their numerous potential manifestations a constant institutional collaboration between the actors involved in controls of different kind on contracts and public works, as well as a strong commitment by the Government, are required.

In recent months, for EXPO Milano 2015 has been experimented a methodology based on institutional synergies and integrated and "collaborative controls" that not only is aimed at preventing the arise of illegality, but, in addition, allows eventual ongoing interventions.

Speakers:

- Maurizio Martina, Minister of Agriculture, Food and Forestry, delegated by the President of the Council of Ministers of Italy to chair the Coordination Commission for the activities related to EXPO Milan 2015
- Raffaele Squitieri, President of the Italian Court of Auditors
- Francesco Paolo Tronca, Prefect of Milan
- Giovanni Pitruzzella, President of the Italian Competition Authority
- Luca Ferrari, Principal Director for Economic and Financial Affairs, Italian Ministry of Foreign Affairs
- Augusto Nardes, Minister, Tribunal de Contas da União/Brazilian Court of Auditors
- Nicola Bonucci, Director of Legal Department, OECD

**11:15 – 12:50 Session 2: International experiences for enhancing integrity in large infrastructure projects and in major events**

In recent years there has been a surge of several large infrastructure projects all over the world. The development of procedures to control and supervise these projects and the proper use of resources, especially the public ones, is an emerging theme.

The Tribunal de Contas da União (TCU), the Brazilian Federal Court of Auditors developed an innovative strategy for the monitoring of large events, such as the 2014 Football World Cup or the 2016 Rio de Janeiro Olympics, through external control mechanisms. Also in Europe, recent projects like the London Olympics or the Berlin Hauptbahnhof were carried under innovative frameworks.

EXPO 2015, due to open in Milan next May, needs the construction of infrastructures necessarily before a given date to welcome participants from all over the world. This condition implies an

attempt to balance in the best way the supervision on public procurement and the speed of the works.

It is important to assure that relevant experiences can be carried forward and shared between projects, in order to foster integrity and guarantee the best possible outcomes.

This session will discuss:

- balancing the integrity and the speed of the works in large infrastructure projects and in major events with a given opening date;
- the Brazilian framework for the monitoring of large events;
- challenges and risks encountered in the design and monitoring of large infrastructure projects;
- projects in time and budget: transparent value, risk, cost, change management to ensure successful project deliveries;
- lessons learned and best practices to improve integrity and transparency in large infrastructure projects;
- towards “Rome 2024”: the integrity perspective preparing the Italian candidature for Olympics.

Speakers:

- Giuseppe Sala, Commissioner of the Government of Italy for Expo Milano 2015 and CEO of Expo 2015
- Augusto Nardes and Augusto G. Ferradaes, TCU Segecex – Brazilian Court of Auditors, General Secretariat of External Control
- Klaus Grewe, Programme Manager, London Olympics, Berlin Railway station
- Giovanni Malagò, President of the Italian National Olympic Committee (CONI)
- Nicoletta Parisi, A.N.AC.’s Board member

Questions and answers will follow the presentations.

**12:50 – 13:15 Coffee break**

**13:15 – 13:45 Session 3: OECD Integrity Framework**

This session will give a brief overview of the OECD Integrity Framework focused on the available instruments and on the particular risks related to the public procurement process.

Speakers:

- Paulo Magina, Head of procurement unit, Public Sector Integrity Division, GOV, OECD
- Antonio Capobianco, Senior policy analyst, Competition Division, DAF, OECD

Questions and answers will follow the presentations.

**13:45 – 14:15 Session 4: Presentation of A.N.AC. monitoring strategy for the EXPO MILANO 2015 and of the A.N.AC.-OECD collaboration**

As part of the assignment attributed to A.N.AC related to the EXPO 2015, in July 2014 a special operational unit (UOS) was established to monitor the projects of the EXPO 2015. Following the signature of the MoU in October 2014, the OECD reviewed some components of the EXPO, including the institutional framework and governance model and the operations of the UOS.

This session will discuss:

- the mechanisms put in place to monitor the public procurement procedures of the EXPO 2015;
- the results of the monitoring process, the challenges and major risks encountered in the procedures and the expect on-going process until the opening of the EXPO;
- the agreement between A.N.AC. and OECD as a pilot project to provide a general control template for institutional cooperation on the supervision of public contracting procedures in accordance with the highest standards and leading international best practices.

Speakers:

- Giuseppe Abbatino, A.N.AC., Member of the Special Unit for the monitoring of the public procurement procedures of the EXPO
- Cosimo Di Gesù, Guardia di Finanza, Coordinator of the control and supervision section of the Special Unit for the monitoring of the public procurement procedures of the EXPO
- Nicola Bonucci, Director of Legal Department, OECD

Questions and answers will follow the presentations.

**14:15 – 14:30 Closing remarks**

Raffaele Cantone, President of A.N.AC.

*Moderators: Giuseppe Abbatino, A.N.AC. ; Paulo Magina, OECD*

*Official languages: Italian, English*